

ILLINOIS POLLUTION CONTROL BOARD  
July 11, 2024

WEST CHICAGO PARK DISTRICT, )  
 )  
 Petitioner, )  
 )  
 v. ) PCB 24-64  
 ) (UST Appeal)  
 ILLINOIS ENVIRONMENTAL )  
 PROTECTION AGENCY, )  
 )  
 Respondent. )

ORDER OF THE BOARD (by B.F. Currie):

On April 4, 2024, at the parties' request, the Board extended until June 26, 2024, the time period for the West Chicago Park District (District) to appeal a February 15, 2024 determination of the Illinois Environmental Protection Agency (Agency). The Agency's determination concerns the District's leaking underground storage tank (UST) site located at 210 West National Street in West Chicago, DuPage County. On June 26, 2024, the District timely filed a petition asking the Board to review the Agency's determination. See 415 ILCS 5/40(a)(1) (2022); 35 Ill. Adm. Code 101.300(b), 105.402, 105.404, 105.406. For the reasons below, the Board accepts the District's petition for review.

Under the Environmental Protection Act (Act) (415 ILCS 5 (2022)), the Agency decides whether to approve proposed cleanup plans and budgets for leaking UST sites, as well as requests for cleanup cost reimbursement from the State's UST Fund, which consists of UST fees and motor fuel taxes. If the Agency disapproves or modifies a submittal, the UST owner or operator may appeal the decision to the Board. See 415 ILCS 5/40(a)(1), 57-57.17 (2022); 35 Ill. Adm. Code 105.Subpart D. In this case, the Agency modified the District's corrective action budget. The District appeals on the grounds that the Agency's determination was in error. The District's petition meets the content requirements of 35 Ill. Adm. Code 105.408.

The Board accepts the petition for hearing. The District has the burden of proof. See 35 Ill. Adm. Code 105.112(a). Hearings will be based exclusively on the record before the Agency at the time the Agency issued its determination. See 35 Ill. Adm. Code 105.412. Accordingly, though the Board hearing affords petitioner the opportunity to challenge the Agency's reasons for its decision, information developed after the Agency's decision typically is not admitted at hearing or considered by the Board. See Alton Packaging Corp. v. PCB, 162 Ill. App. 3d 731, 738, 516 N.E.2d 275, 280 (5th Dist. 1987); Community Landfill Co. & City of Morris v. IEPA, PCB 01-170 (Dec. 6, 2001), *aff'd sub nom.* Community Landfill Co. & City of Morris v. PCB & IEPA, 331 Ill. App. 3d 1056, 772 N.E.2d 231 (3rd Dist. 2002).

Upon its own motion or the motion of any party, the Board or the hearing officer may order that the hearing be held by videoconference. In deciding whether to hold the hearing by

videoconference, factors that the Board or the hearing officer will consider include cost-effectiveness, efficiency, facility accommodations, witness availability, public interest, the parties' preferences, and the proceeding's complexity and contentiousness. *See* 35 Ill. Adm. Code 101.600(b), 105.110.

Hearings will be scheduled and completed in a timely manner, consistent with the decision deadline (*see* 415 ILCS 5/40(a)(2) (2022)), which only the District may extend by waiver (*see* 35 Ill. Adm. Code 101.308). If the Board fails to take final action by the decision deadline, the District may deem its request granted. *See* 415 ILCS 5/40(a)(2) (2022). Currently, the decision deadline is Thursday, October 24, 2024, which is the 120th day after the date on which the Board received the petition, June 26, 2024. *See* 35 Ill. Adm. Code 105.114. The Board meeting immediately before the decision deadline is scheduled for Thursday, October 17, 2024.

Unless the Board or the hearing officer orders otherwise, the Agency must file the entire record of its determination by Friday, July 26, 2024, which is the 30th day after the date on which the Board received the District's petition. *See* 35 Ill. Adm. Code 105.116(a), 105.410(a). If the Agency wishes to seek additional time to file the record, it must file a request for extension before the date on which the record is due to be filed. *See* 35 Ill. Adm. Code 105.116(a). The record must comply with the Board's requirements for content, organization, and certification. *See* 35 Ill. Adm. Code 101.1030(g), 105.116(b), 105.410(b). In addition, the Agency must file the record electronically instead of in paper. Specifically, the record must be filed through the Clerk's Office On-Line (COOL) or on compact disk or other portable electronic data storage device and, to the extent technically feasible, in text-searchable Adobe PDF. *See* 35 Ill. Adm. Code 101.302(h)(2)(A), 105.116(a).<sup>1</sup>

IT IS SO ORDERED.

I, Don A. Brown, Clerk of the Illinois Pollution Control Board, certify that the Board adopted the above and order on July 11, 2024, by a vote of 4-0.



Don A. Brown, Clerk  
Illinois Pollution Control Board

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<sup>1</sup> Any questions about filing the record in an electronic format should be directed to the Clerk's Office at (312) 814-3620 or (312) 814-3461.